EXHIBIT 1

Page 1 IN THE UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF TEXAS BROWNSVILLE DIVISION STATE OF TEXAS, et al., Plaintiffs, VS. UNITED STATES OF AMERICA, et al.,) Case No. 1:18-CV-68 Defendants, and KARLA PEREZ, et al., Defendant-Intervenors. ORAL DEPOSITION OF DONALD R. DEERE, Ph.D. JUNE 28, 2018 ORAL DEPOSITION OF DONALD R. DEERE, Ph.D., produced as a witness at the instance of the Defendant-Intervenors, and duly sworn, was taken in the above-styled and numbered cause on the 28th of June, 2018, from 10:15 a.m. to 12:45 p.m., before Kathleen Casey Collins, CSR, in and for the State of Texas,

reported by machine shorthand, at the Office of the Attorney General, 301 West Fifteenth Street, Seventh Floor, Austin, Travis County, Texas, pursuant to the Federal Rules of Civil Procedure and the provisions stated on the record or attached hereto.

1 economics in most of your classes? 2 Analysis of the labor market. So labor 3 supply, labor demand, and labor market equilibrium. Ι'd 4 say that pretty much covers it. 5 Q. Okay. Currently, what are -- what is your 6 occupation or what are you doing now? 7 A. Well, I'm still an economist. I work for Welch Consulting. I started there, actually, as an 8 9 employee in 2005. I had worked for Welch Consulting as 10 a consultant for some years prior to that, and I retired 11 from the university and moved to Welch Consulting full 12 time at that time. And what we do is economic and 13 statistical work, primary litigation support most often 14 in the labor employment sphere. 15 When you say "litigation support," what is --16 what does that involve for you? 17 Well, it involves both testifying and Α. 18 consulting expert engagements. So a testifying expert 19 like this where, you know, we write a report or 20 declaration, sometimes be deposed, rarely testify in 21 court. 22 Consulting engagements are where we're 23 engaged by law firms and/or companies directly to 24 analyze various aspects of their employment data and 25 provide them the information that they would -- that the

```
1
   lawyers would then use to provide legal advice to their
 2
   clients.
 3
              What -- what did your focus -- what did your
        0.
 4
   research focus on when you were at Texas A&M?
 5
        Α.
              Primary labor economics. You can see the list
 6
   of publications on the -- on the vita that are pretty
 7
   much -- not all of them, but most of them have something
 8
   to the with aspects of -- of the labor market.
 9
              Have you ever conducted research regarding the
10
   effects of immigration on the labor market?
11
             No, I have not done that.
        A .
12
             Have you ever written any articles regarding
        Q.
13
   the effects of immigration on the labor market?
14
        A.
             No.
15
             Have you ever conducted research regarding the
        Q.
   effects of immigration on wages?
16
17
        A.
             No.
18
             Have you ever written any article, even if it
        Q.
19
   was an op-ed or anything like that, regarding the
20
   effects of immigration on wages?
21
             I don't think so, no.
        A.
22
             Have you ever conducted research regarding the
        Q.
23
   interaction between immigration and public benefits?
24
        A .
             Well, other than what I've done in my
25
   declaration with regard to the ACA, I would say no.
```

```
1
              Have ever -- have you ever written any
         0.
 2
   articles regarding the interaction between immigration
 3
   and public benefits, so as opposed to research?
 4
         Α.
              I'm sorry. Would you --
 5
         Q.
              Sure.
 6
         Α.
              -- repeat.
 7
         Q.
              No problem.
 8
              I'm trying to distinguish that question from
 9
   the prior question.
              The prior question, unless I misspoke, it
10
11
   was -- I was asking about research.
12
                   But have you ever written anything
13
   published, even if it was in a newspaper or a magazine,
14
   regarding the interaction between immigration and public
15
   benefits?
16
              And I would say the only thing I've written
17
   about that would be the declaration that brings us here
18
   today.
19
              Well, we have that out today as exhibit --
20
   Exhibit 1; and if we can go to the first page of this
21
    exhibit, it says here in the body of this text,
22
    "Plaintiff States disclose the following experts in
   accordance with the Court's scheduling order," and your
2.3
2.4
   name is listed here.
25
                   Do you understand that the parties
```

```
1
   called -- going by the name Plaintiff States are calling
 2
   you as an expert witness?
 3
         Α.
              Yes.
 4
              Let's go to Page 4, again, the beginning of
 5
   your supplemental declaration.
 6
                   A quick question about Welch Consulting
 7
   itself more broadly. Is that -- where is that based?
 8
              It's based in Bryan, Texas.
 9
              So is that -- is that where you -- I imagine
   you lived in the area already from working at A&M?
10
11
              I live in College Station, which is right next
         Α.
12
   to Bryan, yes.
13
         Q.
              Okay.
                     So you didn't have to go too far.
14
                   Okay. What kind of research has Welch
15
   Consulting done around the issue of immigration?
16
              I don't know that it has. I mean, you know,
17
   again, Welch Consulting is a -- we're engaged by clients
18
    in primarily litigation-support-type roles. And so
19
   maybe there's been something involving immigration that
20
   someone in the firm -- because we have offices in
21
   California, Los Angeles, and D.C. as well, that someone
22
   else has worked on, but I can't immediately call that to
   mind.
2.3
2.4
             Are there any -- what are the major areas of
         Q.
25
   the Texas Welch Consulting in terms of their -- their
```

```
1
   advice and research?
             It's -- it's typically labor employment.
2
   mean, we really have two areas -- well, three areas
3
4
   about which we are engaged most often.
5
                   One is wage and hour type of litigation.
6
   So it's allegations about violations of the FLSA or
7
   State wage and hour laws and the implications of that.
   We typically analyze data to assist in those cases.
8
9
                   The second type of cases are
10
   discrimination cases like Title VII and/or EEOC or LLFC
11
   agency actions, or sometimes they're State actions as
12
   well, that are involving claims of discrimination based
13
   on protected characteristics in employment of either
14
   pay, promotion, hiring, or termination.
15
                   And then a third area would be damages in
   wrongful termination or personal injury cases where
16
17
   we're making economic damage calculations, typically for
18
   individuals who are claiming either they were hurt or
19
   they were fired inappropriately.
20
             Well, I don't believe I've brought it with me,
21
   but I wanted to ask you about your recent testimony
22
   history. You said that -- that Welch does some
   discrimination cases.
2.3
2.4
                   Let's go to the back -- the very last
   page of Exhibit 1. Do any of these cases deal with --
25
```

1 Α. Yes. 2 When did you prepare your first declaration? Q. 3 Well, it -- I would say April 27th, 2018, and Α. obviously some days before that. I didn't write it all 4 5 in one day. Sure. When did you prepare your supplemental 6 0. 7 declaration? June 14th, 2018, and some of the days leading 8 9 up to that. 10 Q. Why did you prepare your supplemental 11 declaration? 12 MR. DISHER: And I'll just instruct the witness you can answer to the extent you can without 13 14 disclosing conversations you may have had with counsel 15 for this case. Go ahead and answer. Well, I -- I thought a little more about the 16 A. 17 issue of immigration and its impact on the labor market 18 and DACA recipients specifically and impact on the 19 market, because the initial declaration was focused 20 primarily, if not solely, on the interaction of DACA and 21 the ACA; and really the -- there are broader aspects to 22 the implications for the labor market of the DACA 23 recipients and their labor supply or their work status, 24 and that -- so I wanted to expand the declaration and 25 cover what is really sort of the broader aspects of the

```
1
   impact of that impact.
2
             Did you do any additional quantitative
        Q.
3
   analysis or research --
4
        A .
             Yes.
5
             -- for that question?
        Q.
6
        A.
             Yes.
7
        Q.
             Okay. And what -- what was that?
8
             Well, as I note in the -- my supplemental
        A .
9
   declaration, there's a -- there's a -- there is a pretty
10
   big literature in economics about the impacts of
11
   immigration generally on the labor market; and I
12
   reviewed certainly not all but some of that literature,
13
   a couple of pieces of which I cited in my supplemental
14
   declaration.
15
              In the supplemental declaration, which is
   Exhibit 1, could we go to Page 7, and if you look at
16
17
   Paragraph 23, the sentence that starts with "Economic
   theory implies," if you can review this paragraph, and
18
19
   take your time answering and reviewing.
20
                   Is this the paragraph that you inserted
21
   with regard to looking at the issue of immigration and
22
    its effect on the labor market?
2.3
        Α.
              Well, this is a paragraph that I inserted in
24
   the supplemental declaration, and it does refer to the
25
    issue of the impact of immigration on the labor market.
```

```
1
              Sure thing.
        0.
 2
                   Can we look at 221, which is in the
 3
   middle of Page 8.
                       There's a paragraph there that starts
   with the word "thus" in the middle. Do you see that?
 4
 5
        Α.
              Yes.
              And it says, "Thus, many small businesses are
 6
        0.
 7
   exempt from the employer penalty because they do not
 8
   reach the minimum employee threshold."
 9
                   Do you agree with that?
                    The law is the law.
10
        Α.
              Yes.
11
              Okay. Therefore, the scenario in your
        0.
12
   declaration would not apply to small businesses with
13
   fewer than 50 employees. Right?
             That is correct. I think -- I think
14
        A.
15
   technically the 50 is sort of an average. You know, if
   you were 49 in months and 51 in other months, there's --
16
17
   there are rules for how to decide. But, yeah,
18
   basically, small employers it wouldn't apply.
19
        Q.
              Okay.
                     So based on -- what you were talking
20
   about is there could be instances where a company has
21
    seasonal workers and regardless of the number of those
22
   workers, if they don't meet a certain number of hours,
23
    then they might not qualify for the -- for the mandate
24
   either or the penalty?
25
              I don't know what the rules are in that case.
        Α.
```

```
1
   But, again, there are clearly smaller employers, however
 2
   defined, to which this does not apply. I agree with
 3
   that. To which the ACA penalty interaction part of my
 4
   declaration does not apply.
              Okay. Well, let's look back at your
 5
        Q.
 6
   declaration and look at -- so this is going back to
 7
   Exhibit 1, and look at Paragraph 7. You say that
 8
    individuals with an EAD are not eligible for premium
 9
    subsidies. Right?
10
        Α.
              Yes.
11
              Isn't it true that you assume that firms have
        0.
   perfect knowledge or complete information regarding the
12
13
    laws and regulations associated with the Affordable Care
14
   Act penalty?
15
                                Objection, vague.
                   MR. DISHER:
16
              I wouldn't say complete and perfect
17
    information, no.
             Did you do any analysis of when businesses
18
        Q.
19
   have knowledge of how the employer mandate or employer
20
   penalty will apply?
21
        A.
              No.
22
             Did you consult any studies or surveys that
        Q.
23
   would discuss a firm's knowledge or possession of
24
   information regarding the ACA employer penalty?
25
        A.
             No.
```

```
1
              For your scenario in the declaration, you also
        0.
 2
   assume that employers are not considering other factors
 3
   such as training costs of U.S. citizen workers or other,
 4
   as you say, lawfully present workers versus DACA
 5
   recipients. Right?
 6
                   MR. DISHER: I'm sorry. Could you repeat
 7
   that question?
 8
                   MR. HERRERA: Sure.
 9
             For -- looking at the scenario you have in
10
   your declaration, the -- of Worker A versus Worker B,
11
   you assume that employers are not considering other
12
   factors such as training costs of -- of lawfully present
13
   workers versus DACA recipient workers. Right?
14
                   MR. DISHER: Objection, vague.
15
   Objection --
16
        A. I wouldn't --
17
                   MR. DISHER: -- mischaracterizes his
18
    testimony.
19
                   Go ahead.
20
             I wouldn't agree with that. I'm assuming that
21
   the employer is viewing the two workers as close
22
   substitutes, that they might both need training or they
23
   would both need training. I mean, they're --
2.4
        Q.
             Okay. So if -- going back to the knowledge
25
   question, if you did no analysis or examined no other
```

```
1
   research regarding a firm's knowledge of information
2
   regarding the employer penalty, then how do you know how
 3
   that factor -- how that factors into your scenario?
                   MR. DISHER: Objection, mischaracterizes
 4
 5
   testimony.
 6
             Well, I mean, certainly employers are aware of
        A.
7
   the ACA. You're talking about the largest employers
   here that are presumably the most sophisticated and have
8
9
   the most resources and have the most at stake if they
10
   screw up with regard to employment law. So there's an
11
   incentive for employers to understand the law.
12
                  So I -- you know, I don't know that --
   I'm certainly not assuming they have perfect knowledge.
13
14
   I think it's sort of silly to assume they're completely
15
   unaware of any aspects of the ACA whatsoever. So maybe
   it's somewhere in the middle.
16
17
             Okay. And when you say -- would it be fair to
        Q.
18
   say that you assumed for the purposes of your report
19
   that employers are aware of the fact that employees with
20
   EAD are not eligible for premium subsidies?
21
                   MR. DISHER: Objection, vague.
22
             Well, they're at least differentially
        A .
23
   eligible, less likely to get. Yeah, that would be a --
24
   a part of it.
25
             Okay. Would it be fair to say that you
        0.
```

```
1
   criteria, meaning that they're less likely to get the --
 2
   the premium subsidy?
 3
              I don't know that it matters why they view
        Α.
   them as -- as less expensive. It matters that they view
 4
 5
   them as less expensive because of the ACA, whether it's
 6
   they would get a -- they would be less likely to claim
 7
   the credit or they would be less likely to be eligible
 8
   for the credit or whatever. It really doesn't matter.
 9
   What matters is that the employer -- you've got two
    choices, "A" and "B," and they're otherwise the same
10
11
   except "A" costs more because of the ACA. I'm going
12
   to choose "B." That's what is assumed in that
13
   scenario.
14
        Q.
             Okay. So you're saying that -- that they --
15
   that otherwise they would be the same. So you're
   controlling in this scenario for other cost factors such
16
17
   as training. Right?
18
                   MR. DISHER: Objection, vague.
19
        A .
             Well, as I said, it's sort of all other things
20
   equal is the -- is the theoretical point that the
21
    example is talking about, yes.
22
             Okay. And all other things being equal would
        Q.
23
   include something like training costs?
24
        A.
             Yes.
25
             Okay. Would it be fair -- would it be correct
        0.
```

1 to say that you assume that employers are aware that a job applicant has an EAD authorizing employment before 2 3 making the hiring decision? MR. DISHER: Objection, asked and 4 5 answered. Objection, vague. 6 Well, I don't know immigration employment law. A. 7 But I know that you've got to have I-9 information, and I would think that the EAD would be shown at the I-9 8 9 stage. Now, whether that's post offer or not, I'm not 10 completely sure. 11 Q. Okay. 12 But, again, the assumption here -- as I said, 13 the key assumption is that the employer views the DACA 14 recipient as cheaper, other things equal. And if other 15 things aren't equal, maybe training is a little bit more expensive for the DACA recipient, but maybe the subsidy 16 17 more than offsets that so ... 18 But the discussion in the supplement --19 supplemental declaration is other things equal, the 20 employer views the DACA recipient, who he knows the DACA 21 recipient is more expensive because of the ACA relative 22 to the lawfully present individual, who they apparently 2.3 know is lawfully present, and that's the comparison. 2.4 Q. Sure. And I get the -- I get the point of 25 the -- of the comparison and what -- what your analysis

```
1
   has concluded. But I'm just trying to get at what the
 2
   decision-making is here for an employer for -- so in
 3
   your example, the employer, when making the decision,
 4
   this is the -- you talked about immigration law and I-9.
 5
   You're assuming here that the employer already knows
   that the applicant has an EAD?
 6
 7
              As I just said, the employer has two options.
 8
   One is a DACA recipient. They know that. One is
 9
   lawfully present. They know that. And they view the
10
   DACA recipient as cheaper because of the ACA regulations
11
   and law, period. That's the -- the key assumption for
12
   the hypothetical in the supplemental declaration.
13
                   MR. HERRERA: Okay. Objection,
14
   nonresponsive.
15
             So just -- just answering that specific
16
   question, you're -- you're assuming that the employer
17
   knows that that person has an EAD before making the
18
   hiring decision?
19
                   MR. DISHER: Objection, asked and
20
   answered.
21
             I said they knew they were a DACA recipient
22
   so -- and -- and have an EAD.
23
        Q.
                     What other assumptions did you make for
24
   the purpose of this scenario?
25
        Α.
             None.
```

```
1
             Okay. Let's look at Page 9 of Exhibit 4 --
        0.
2
   or, rather, Exhibit 3, and so that's the Page 9 that's
3
   at the top right.
4
                  In the first full paragraph there that
   begins with "Employee demographics," there is a numbered
5
6
   list before which the article says, "Certain kinds of
7
   employees will not trigger the penalty, including," and
8
   then so there's that list.
9
                  So "Certain kinds of employees will not
10
   trigger the penalty, including, No. 1, highly
11
   compensated employees (i.e., those earning at least
12
   400 percent of the applicable federal poverty level),
13
   who are not eligible for subsidies in any event."
14
                  Do you agree with that?
15
                   MR. DISHER: Objection to the extent it
16
   calls for a legal conclusion.
17
             I mean, my understanding is that individuals
        A.
18
   between 104 percent -- 100 percent and 400 percent of
19
   the poverty level are the ones that are eligible. Below
   100 I think would be No. 3, Medicaid. And above 400
20
21
   would be No. 1, highly compensated. So that is my
22
   understanding, yes.
23
        Q.
             Okay. And do you agree that employees covered
24
   by a policy owned by a parent or a spouse will not
25
   trigger the penalty?
```

```
MR. DISHER: Same objection.
 1
 2
             If that's part of the law, I agree.
        Α.
3
             And do you agree that employees eligible for
        0.
4
   Medicaid coverage, which are not eligible for the
5
   subsidized policies, would not trigger the penalty?
 6
                   MR. DISHER:
                                Same objection.
 7
        Α.
             Same answer. I said that already. Yes.
8
             And slightly -- slightly different. Would you
        Q.
9
   agree that employees eligible for Medicare coverage
10
   would not trigger the penalty?
                   MR. DISHER: Objection, calls for a legal
11
12
   conclusion.
13
        Α.
             And my answer is if that's what the law says,
14
   I'll agree.
15
             And would you agree that those who choose to
        Q.
   be uninsured do not trigger the -- the penalty?
16
17
                   MR. DISHER:
                                Same objection.
18
             I agree with whatever the law says.
        Α.
19
             Did you attempt to make any calculation of
        Q.
20
   U.S. citizens or other lawful residents in the
21
   United States who currently match at least one of the
22
   criteria that we just went over from Page 9 of
23
   Exhibit 3?
24
        A.
             No.
25
             Conversely, you don't know how many U.S.
        Q.
```

```
1
   citizens in the U.S. would meet none of the criteria in
2
   that list on Page 9. Right?
3
        A.
             No.
              Therefore, isn't it true that you don't know
 4
        0.
 5
   how many U.S. citizens in the U.S. there are who would
 6
   trigger the penalty?
 7
              I'm not sure what "would trigger the penalty"
 8
   means. But I do know that, you know, there's -- in the
 9
   reference somewhere, 8.7 million are the number who
   actually receive premium tax credits. So it's at least
10
11
    that many.
12
             Okay. Well, let's -- before we go -- before
        Q.
13
   we look at that figure, you -- it's true that you don't
14
   know how many U.S. citizens or other lawful residents in
15
   the United States there are who would trigger -- trigger
   the penalty based on this list of criteria on Page 9?
16
17
                   MR. DISHER: Objection, vaque.
18
        A.
             I do not.
19
        Q.
             Did you conduct any analysis of employer
20
   awareness of eligibility of employees for premium
21
   subsidies?
22
        A .
             No.
23
        Q.
             And based on your answer earlier about the
24
   I-9, is it correct to say you did not research whether
25
   an individual presents I-9 documentation before or after
```

```
1
   hiring?
 2
                   MR. DISHER:
                                Objection, vague.
 3
             I -- I don't know how that works.
I'm not
        Α.
4
   sure what the law is there so...
5
        Q.
             Okay. So you didn't --
6
        Α.
             I didn't -- I'm sorry. What was your --
7
        Q.
             Sure.
8
             I did not do any research to answer that
        A.
9
   question either.
10
             Okay. Well, let's look at -- and you brought
        Q.
11
   up a figure a second ago. Let's look back at your
12
   declaration on Page 3. So that's Exhibit 1, Page 3.
13
                   In the footnote of Page 3 of your
14
   declaration, is that the 8.7 million number you were
15
   referring to?
             In Footnote 4 on Page 3 of Exhibit 1, yes.
16
        Α.
17
             Okay. And the footnote belongs to a
        Q.
   paragraph, Paragraph 8, which says that the resulting
18
19
   estimates from a -- from the CBO study that you cite,
   the resulting estimates are that 64,000,000 -- let's go
20
21
   back and read the whole paragraph.
22
                   "The Congressional Budget Office and the
   Joint Committee On Taxation in March 2012 estimated the
23
24
   impact of the ACA on nonelderly workers and their
25
   families who were projected to receive employment-based
```

```
1
   getting a subsidy or if it's some subset of the
 2
   8.7 million. But with that caveat, yes, 8.7 million is
 3
   the number who were getting a subsidy in February of
 4
   2017.
 5
                   MR. DISHER: Can we take a 10-minute
 6
   break?
 7
                   MR. HERRERA: Sure.
 8
                         (RECESS TAKEN)
 9
             (BY MR. HERRERA) All right. Let's look at
   your declaration again, and keep in mind the whole
10
11
   declaration, and I'm really asking for your -- your
   opinions in this case, but I want to give you a certain
12
13
   place on Page 8 of your declaration just to -- to kind
14
   of guide your thinking. This is where your conclusions
15
   are. This is Exhibit 1, the page numbered eight.
16
                  And your conclusion in Paragraph 26 is
17
   "This result will have adverse consequences for certain
18
   U.S. citizens because some employers will find it
19
   financially advantageous to hire an immigrant who is not
20
   lawfully present and who is authorized to work in the
21
   U.S. instead of an equally productive U.S. citizen."
22
                  Isn't it true that you do not give an
23
   estimate of how many U.S. citizen workers would be
24
   displaced by DACA workers in the situation that you
25
   describe in your declaration?
```

```
1
              I do not give an estimate of the number.
         A .
2
   is correct.
 3
                     It is true that you do not consider the
         0.
              Okay.
 4
    income levels of DACA recipients. Correct?
 5
                                 Objection, vague.
                   MR. DISHER:
 6
              I -- there's nothing in my declaration that
         Α.
 7
   makes reference to the income levels of DACA recipients.
 8
   That's true.
 9
         0.
              Do you plan to -- well, we'll come back.
10
                   You don't know how many DACA recipients
11
   have received bachelor degrees. Right?
12
         Α.
              I do not.
13
         0.
              You don't know how many DACA recipients have
14
   received doctorate-level degrees. Right?
15
         Α.
              I do not.
16
              You don't know how many DACA recipients have
17
   received law degrees. Right?
18
              I do not.
         Α.
              And got forbid, we -- we don't need anymore
19
         Q.
20
    lawyers.
21
                   But did you examine any factors relating
22
   to the earning potential of DACA recipients for your
23
   analysis?
2.4
                   MR. DISHER:
                                 Objection, vague.
25
              Other than the illustrative calculations about
         A.
```

1 what happens at various pay levels for the two examples 2 I illustrate. Now, I make no reference to earnings 3 levels. And that would be -- and, also, that would 4 0. include no analysis of what a DACA recipient who earns 5 6 an advanced degree might make in the future. Correct? 7 Α. I did not look at that, no. Okay. Now, keeping in mind your scenario 8 9 again of Worker A versus Worker B or a U.S. citizen or lawfully present worker versus a DACA recipient, as you 10 11 describe it, if a DACA recipient earns a certain income 12 level, then wouldn't the U.S. citizen counterpart 13 applicant in your scenario also be making that income 14 level? 15 MR. DISHER: Objection, vague. 16 0. Or -- and I'll phrase it differently. 17 Going to your scenario again, if a DACA recipient is being considered for earning a certain 18 19 income level in that -- in that job application, then 20 wouldn't the U.S. citizen counterpart job applicant in 21 your scenario also be offered that same income level? 22 MR. DISHER: Same objection. 23 Α. Well, let me -- let me answer it this way: 24 think what you're saying if -- in my scenario here, I've 25 got a DACA recipient and a lawfully present individual

```
1
   Those factors relevant to the position for which they've
 2
   applied, period.
 3
              Do employers always stick to factors which are
        0.
 4
   relevant to the job?
 5
                                Objection, calls for
                   MR. DISHER:
                 Objection, outside the scope of his
 6
 7
    testimony.
              I don't know.
 8
        Α.
 9
              You did no analysis of how ethnic or racial
   discrimination could factor into an employer's
10
11
   decision-making when considering a U.S. citizen versus a
12
   DACA recipient. Right?
13
                   MR. DISHER: Objection -- go ahead and
14
   answer the question.
15
                   Objection, calls for an assumption.
                  Thank you. Go right ahead.
16
   There we go.
17
              I did not consider race, ethnicity, gender, or
        A.
18
   any other characteristic irrelevant to the position for
19
   which people have applied in this -- in my analysis.
20
              Going back -- okay. So a little -- a second
21
   ago -- a few minutes ago, we got a little sidetracked.
22
   We were talking about income or -- or possible earnings.
23
                   So if -- if a -- so going back to your
24
   scenario again, if a DACA recipient is being considered
25
    for a job that will make a certain level of income, then
```

```
1
    in your scenario the U.S. citizen counterpart is being
 2
   considered for that same wage or income. Right?
 3
        Α.
              Yes.
 4
        0.
              Okay. And if the U.S. citizen applicant is
   being considered for an income level or a wage that
 5
   makes that applicant ineligible for the subsidy, then
 6
 7
   the employer would not choose the DACA recipient
 8
   applicant -- or, rather, then the employer would not
 9
    choose the U.S. citizen applicant because of fear of
    incurring the ACA penalty.
10
                                Right?
11
                   MR. DISHER: Objection, vaque.
12
              I think you said that backwards.
        Α.
13
        0.
              Okay.
                     I think I did.
14
              So my answer is no, I disagree.
        Α.
15
        Q.
              Okay.
                     Okay. Fair enough.
16
                   Okay. So if the U.S. citizen counterpart
17
   applicant is being considered for a certain wage and
18
   that makes that applicant ineligible for the subsidy,
19
   then the employer would not choose the DACA recipient
20
   applicant over the U.S. citizen applicant because of
21
   fear of incurring the ACA penalty. Right?
22
             That makes sense. I mean, again, yeah.
        A .
23
   Income over 400 -- so $150,000-a-year job, the ACA
24
   penalty is not going to be a deciding factor. I would
25
   agree with that.
```

1 Okay. And because you did not consider the Q. 2 income levels or income earning potential of DACA recipients, you have no way of knowing how many U.S. 3 citizen applicants in your scenario would lose out on 4 job opportunities to DACA recipient applicants, do you? 5 6 MR. DISHER: Objection, vague. 7 Α. I don't know the number. I was not asked to provide the number. 8 9 All right. Let's look at -- let's go back to 0. your declaration and look at the paragraph that we 10 11 were -- we looked at kind of earlier on today, 12 Paragraph 23, which is on Page 7 of your supplemental 13 declaration. So you've already reviewed this and we went over it a little bit, and so keep this in mind. 14 15 I'm going to show you something else. (Exhibit No. 5 marked) 16 17 So I'm handing you what is marked as Q. Exhibit 5. And when you're discussing the issue in your 18 19 declaration -- the issue of the interaction of the DHS 20 Memorandum and the ACA on the labor market, you cite at some point to this article, right, that article that is 21 22 Exhibit 5? 23 Α. Well, not exactly. This article appears to be 24 the working-paper version of what was eventually 25 published. They were the same name. But I suspect it's

```
1
           Other" -- "Although the theoretical implication
   equal.
 2
   that, other things being equal, immigration reduces the
 3
   wages of native workers..."
 4
                   So did you do any analysis of whether
   that theoretical implication has any bearing on the
 5
   current reality in the United States?
 6
                   MR. DISHER: Objection, vague.
 7
              To the extent that economic theory is useful
 8
 9
    in predicting what happens, it does have bearing on
10
   what's happening.
11
              Okay. But for -- for this declaration, you
        Q.
12
   didn't do any calculations about the degree to which
13
   wages would be reduced because of immigration?
14
             I did not make a calculation about the
        A.
15
   magnitude, no. I would -- that's why I cited the papers
16
   by Borjas and Card because, you know, they talk about
17
   theirs and many other studies that try to assess the
18
   implications of immigration on native wages for -- to
19
   get -- you know, to say -- to get an estimate of
20
   magnitudes.
21
                     And you say -- but Borjas says that the
22
    impact of immigration on the wages of native workers
2.3
    seems to cluster around zero. Right?
2.4
                   MR. DISHER: Objection, misstates the
25
   document.
```

```
1
   been difficult to find very large effects on wages; and
 2
   that's, I believe, an accurate assessment of what the
   literature says.
 3
                   MS. PERALES: If I can take a second off
 4
   the record.
 5
 6
                   MR. DISHER: Yeah.
 7
                   (DISCUSSION OFF THE RECORD)
 8
                   MR. HERRERA: Back on. Bear with me for
 9
   one minute.
10
             (BY MR. HERRERA) Would you -- you don't know
11
   how many jobs will be denied to United States citizens
   because of the scenario that you describe in your
12
13
   declaration, do you?
14
                   MR. DISHER: Objection, vague.
15
             Well, it's not just "will be." I suppose it's
    "has been" -- "have been." But I do not know the
16
17
   number, no.
              Okay. Would it be correct to say that under
18
        Q.
19
   the compensation principle, Texas overall could be
   better off as a result of the work authorization of DACA
20
21
   recipients?
22
                   MR. DISHER: Objection, vague.
   Objection, outside the scope of his testimony.
2.3
2.4
        Α.
              Possible -- well, Texas overall, but I don't
25
   understand what "Texas overall better off" means.
                                                        What
```

```
opportunities.
 1
                    Right?
 2
              Well, sure, they have other opportunities; but
 3
    it may -- in general, those opportunities are inferior
 4
   to the one that they lost out on by the fact that it
   wasn't their first choice.
 5
             Let's go to Paragraph 25 of your declaration.
 6
        Q.
7
   You say in the second sentence on that paragraph -- in
   that paragraph, "The interplay between the DHS
8
9
   Memorandum and the ACA makes some U.S. citizens more
   expensive to hire than equally productive immigrants who
10
11
   are not lawfully present."
12
                   You cannot say how many U.S. citizens are
13
   more expensive to hire, can you?
             Well, I don't know that number.
14
        A .
15
              Because you made a number of assumptions, the
16
   ones we've already discussed, can you calculate the
17
   actual cost of equally productive U.S. citizens and DACA
   recipients in the situation you described?
18
19
                   MR. DISHER: Objection, misstates the
20
    testimony.
                Objection, vague.
21
              I don't understand that question.
22
                     So you -- you made a number of
              Okay.
23
   assumptions including -- or you held a number of things
24
   equal, right, in your scenario?
25
        Α.
              Okay.
```

```
1
              However, in many instances, job applicants are
        0.
 2
   not equal in that regard or in that many regards.
 3
   Right?
                   MR. DISHER: Objection, vague.
 4
 5
             Not all job applicants are going to be
 6
   identical.
               That's correct.
 7
             Okay. So you don't always know the actual
 8
   cost difference between a U.S. citizen worker and a DACA
9
   recipient applying for the same job. Right?
                   MR. DISHER:
                                Objection, vague.
10
11
        Α.
              Well, the 3400 -- whatever, $3400-plus
12
   shared-responsibility payment, you know that.
                                                    So --
13
        Q.
             Right.
14
              -- I'm not sure what your question is.
15
              You said that you examined the declarations of
16
   other experts in this case. Right?
17
        Α.
              Yes.
              Okay. Which ones did you examine?
18
19
             Dr. Ray Perryman and doctor -- I think it's
        Α.
20
   Leighton Ku, K-u.
21
                   MR. HERRERA: Can we take a break now?
22
                   MR. DISHER: Sure.
23
                         (RECESS TAKEN)
2.4
                   MR. HERRERA: Okay. Back on the record.
25
              (BY MR. HERRERA) Dr. Deere, did you do any
        0.
```

```
1
   analysis of whether firms with 50 or more employees
2
   offer health insurance to all of their workers?
                   MR. DISHER: Objection, vague.
 3
 4
        A .
             No, I did not.
 5
                   MR. HERRERA: The intervenors pass the
 6
   witness.
 7
                           EXAMINATION
 8
   BY MS. GREGORY:
 9
             Good afternoon. My name is Katherine Gregory.
        Q.
   I'm a Deputy Attorney General with the New Jersey Office
10
11
   of Attorney General, and I'm representing the
12
   defendant-intervenor the State of New Jersey in this
13
   case.
14
                   I just have a few more questions for you.
15
   I'll try to keep it brief; and I'm going to try not to
16
   touch on any areas that we've already hit, but I can't
17
   make any promises.
18
                   Just talking about your two declarations
19
   generally, did you review any research or documentation
20
   in addition to the specific citations in your
21
   declaration? So was there anything not cited that you
22
   reviewed in preparing those declarations?
2.3
        Α.
              There's some other papers that are probably
24
   generally cited by either Borjas or Card that I did
25
   cite, more of that -- more of that immigration
```

```
1
              I think I looked at the Long -- it's, you
         Α.
 2
   know, a brief writeup of his that's cited by, I think,
 3
   Perryman and Ku. They talk -- you know, that's where
 4
   the 91 percent employed number comes from. You know,
 5
   it's got a little bit of info about who the DACA
   recipients are. I looked at that.
 6
 7
             Did you perform any research in preparing
 8
   these declarations relating to Texas businesses?
 9
                   MR. DISHER: Objection, vague.
              I looked at what the current labor force
10
         Α.
   numbers are for Texas, which would be generally employed
11
12
   by Texas businesses; but otherwise, no.
13
         0.
             Did you talk to any hiring managers or human
14
   resource representatives in preparing these
15
   declarations?
16
        A .
             No.
17
             Do you know how many Texas employers have 50
         Q.
18
   or more full-time employees?
19
        A.
             No.
20
         Q.
             Do you know how many DACA recipients are
   employed in companies with 50 or more full-time
21
22
   employees?
23
        A.
             No.
2.4
         Q.
              Are all Texas residents, DACA recipients or
25
   citizens required to purchase health insurance?
```

```
1
                   MR. DISHER: Objection to the extent it
   calls for a legal conclusion.
 2
 3
              Well, you know, I thought the answer to the
 4
   question was sort of yes in light of the ACA, but then I
 5
   think something recently was -- the individual mandate
 6
   was rescinded.
                    I'm not -- I'm not sure I know how to
 7
   answer that question. I kind of would have said yes,
   but now I'm saying maybe it's no.
 8
 9
             That's fine. Do you know how many Texas
10
   residents are exempt from the coverage requirements of
11
   the ACA?
12
                   MR. DISHER: Same objection.
13
        Α.
              No.
14
                   MS. GREGORY: Do you have a copy of the
15
    supplemental declaration I could look at?
16
                   MS. PERALES: Uh-huh. Is that Deere 2 or
17
   Deere 1?
18
                   MR. DISHER: Deere 1.
19
                   MS. GREGORY: It's right there.
                                                     I'm
20
   sorry.
21
                   MS. PERALES: I'll give it to you.
                                                        I'11
22
   give it to you.
23
                   MS. GREGORY: I promise I won't --
2.4
                   MS. PERALES: Don't worry.
25
             (BY MS. GREGORY) Okay. If you could pull out
```

```
1
   Deere 1 and turn to Page 5. Okay. Paragraph 13.
2
   talked a little bit about all other things equal, that
3
   term you use in Paragraph 13, "other things equal."
4
                  Can you describe some of the
5
   characteristics or traits that would be included in
6
   "other things equal"? You mentioned relevant
   characteristics to the job, but could you just describe
7
8
   what some of those could entail?
 9
                  MR. DISHER: Objection, asked and
10
   answered.
11
             Well, the sentence here in which that resides
        A.
12
   is "As a threshold matter, the addition of some 694,000
13
   work-eligible individuals nationwide, with 114,000 of
14
   these in Texas, will, other things equal, put downward
15
   pressure on wages and make it more difficult for some
   U.S. citizens to find employment."
16
17
                  So there the "other things" is really
18
   talking about overall market demand conditions. In
19
   other words, this factor alone, not changing anything
20
   else about the economy, will have this kind of effect.
21
   It will put downward pressure on wages and make it more
22
   difficult.
23
                  But does that mean if you go out and you
24
   look over a period of time during which DACA recipients
25
   expanded and lots of other things were going on, could
```

```
1
   you look at, you know, January of one year and December
   the next and subtract the employment difference and say,
2
   ah, that's the effect of whatever happened in DACA that
3
   year, no, you couldn't because there's other things
4
5
   going on, changing.
6
                   And so that's -- that's really what --
7
   it's holding other things that would affect wages and
8
   employment in the U.S. and in Texas constant.
9
        Q.
             And what are -- can you give an example of
10
   some of those other things?
11
        A .
             The general level of demand from, you know,
   other countries for U.S. exports; the -- the general
12
13
   level of consumer spending in the U.S.; the birth rate;
14
   the other population sources in the U.S., the other
15
   sources of immigration. Holding all of that constant.
16
        0.
              Okay. And what do you mean when you say
17
    "work-eligible" in this paragraph?
18
        Α.
              Having -- in this particular, I mean holding
19
   an EAD because I'm talking about the DACA recipients.
20
              Okay. Does "work-eligible" mean all of those
21
    individuals are employed?
22
        Α.
             No.
23
             Does it mean that they're all seeking
24
   employment?
25
        Α.
             No.
```

- Q. So if -- so you can't say how many of those are seeking employment or employed?
- A. Well, according to the Wong study about
 91 percent employed. You can take that unemployment
 rate and then add that in. So, you know, 90-plus
 percent would be in the labor force if you take the Wong
 study as a source.
- Q. Okay. Did you take that as a source in drafting this declaration?
- 10 A. No.

1

2

3

4

5

6

7

8

9

- 11 Q. In Paragraph 13, you also say it would make -
 12 quote, make it more difficult for some U.S. citizens to
- find employment, end quote. How many is some?
- A. More than one -- more than zero.
- Okay. But you can't give a more exact number
- 16 than that?
- 17 A. I've not been asked to calculate that number.
- 18 Q. Okay.
- A. I mean, you could -- think of the following
 mental experiment. Suppose all 694,000 work-eligible
 individuals disappeared, including the -- whatever
 percentage of them were actually employed. What would
 then happen? Would every single employer stay exactly
 where they are, or would they hire some more people?

 And if they hired some more people, well, that might

```
best worker they can. So I'm not sure how to answer
 1
 2
   that.
 3
                     So would salary history be a relevant
              Okay.
         0.
 4
   aspect to an employer?
 5
              The salary history of the two individuals who
   applied?
 6
 7
         Q.
              Yes.
 8
              It might well be; but as you may know, in some
 9
    jurisdictions it's illegal for the employers to ask
10
   about that now.
11
              Is it illegal in Texas?
         0.
12
              No.
         Α.
13
              What about salary requirements of the two
         0.
14
    individuals? Would that be a relevant aspect?
15
              It could be, and it is legal to ask about that
16
   as far as I know.
17
              Okay. How many employers in Texas base hiring
         Q.
18
   decisions entirely on costs associated with the ACA?
19
         A.
              I don't know.
20
              Are those careers for which it's difficult for
         Q.
21
   employers to find U.S. citizens willing to undertake
22
   that labor?
23
         A.
              I don't know.
2.4
         Q.
              Are there costs associated with replacing
25
   employees who leave a business?
```

1 If DACA is enjoined in July of 2018, how many Q. 2 U.S. citizens will be hired by Texas businesses? Well, I don't know what "enjoined" would mean, 3 A. 4 first of all. Does that mean that those individuals would no longer be able to work? But let's assume the 5 6 answer is yes. It's equivalent to what I said a minute 7 ago about if all 680,000 just disappeared. I would assume that there would be some hiring to replace them. 8 9 I do not know the number. I have not been asked to 10 calculate that. 11 If DACA were enjoined in July of 2018 and 0. 12 hundreds of thousands of DACA recipients suddenly lost 13 the ability to work, how would Texas businesses be 14 affected? 15 MR. DISHER: Objection, vague. Objection, outside the scope of his testimony. 16 17 Some of them would have to -- would be without Α. some employees that they previously had and would have 18 to go from there, either hiring other employees or 19 20 making other adjustments. 21 What kinds of other adjustments? 22 MR. DISHER: Same objection. 2.3 Α. Cutting back on the output they produce or the 24 level of service they provide. It depends -- it depends 25 on what industry they're in.

```
1
                     BROWNSVILLE DIVISION
   STATE OF TEXAS, et al.,
         Plaintiffs,
 3
   VS.
4
   UNITED STATES OF AMERICA, et al.,) Case No. 1:18-CV-68
 5
          Defendants,
 6
   and
7
   KARLA PEREZ, et al.,
            Defendant-Intervenors.
8
9
                    REPORTER'S CERTIFICATE
10
             DEPOSITION OF DONALD R. DEERE, Ph.D.
                        JUNE 28, 2018
11
        I, Kathleen Casey Collins, Certified Shorthand
12
13
   Reporter in and for the State of Texas, hereby certify
14
   to the following:
        That the witness, DONALD R. DEERE, Ph.D., was duly
15
16
   sworn by the officer and that the transcript of the oral
17
   deposition is a true record of the testimony given by
   the witness;
18
19
        That the deposition transcript was submitted on
     ____, ___, to the witness or to the attorney for
20
   the witness for examination, signature and return to me
21
22
   by _____;
23
        That pursuant to information given to the
24
   deposition officer at the time said testimony was
   taken, the following includes counsel for all parties
```

```
of record:
1
        Mr. Todd L. Disher, Attorney for the Plaintiffs
 2
        Mr. Ernest Herrera and Ms. Nina Perales, Attorneys
 3
             for Defendant-Intervenors
        Mr. Daniel David Hu, Attorney for Defendants
        Ms. Katherine Gregory, Attorney for New Jersey
 4
             Office of Attorney General
 5
        I further certify that I am neither counsel for,
 6
7
   related to, nor employed by any of the parties or
   attorneys in the action in which this proceeding was
 8
   taken, and further that I am not financially or
9
10
   otherwise interested in the outcome of the acti
        Certified to by me this ____ day of June
11
12
   2018.
13
                     KATHLEEN CASEY COLLINS
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                     Texas CSR NO. 2018
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